

ISLAMIC DEVELOPMENT BANK Operations Evaluation Department (OED)

TERMS OF REFERENCE FOR CONSULTANCY SERVICE FOR PROGRAM EVALUATION OF THE ISDB GROUP FOOD SECURITY PROGRAM: JEDDAH DECLARATION PROJECTS IN BANGLADESH

- Background of the Hiring Department
- 1.1 The Operations Evaluation (OE) Department of the Islamic Development Bank Group (IsDBG) reports directly to the IsDB's Board of Executive Directors (BED). The OE Department is an independent and specialized organ with the prime responsibility to plan, design, and conduct the evaluation of the operations funded by IsDB in line with internationally recognized evaluation principles. The primary objective of OE Department is to conduct project, sector, thematic, process, program, and country assistance evaluations, covering the activities of the IsDB. Evaluations conducted by the department provide a sound assessment of the relevance, efficiency, and effectiveness of the IsDB's interventions and sustainability of the development results achieved.
- 1.2 OED has selected the IsDB Food Security interventions (5 projects including 2 Technical Assistance Grants) in Bangladesh under the IsDB Group Food Security Program (Jeddah Declaration) Program to undergo an independent evaluation. The evaluation will contribute to the Program Evaluation of IsDB Group Food Security (Jeddah Declaration) Program. OED is seeking the service of a consultant to conduct the evaluation under the supervision of an OED designated staff.
 - 2. ISDB GROUP FOOD SECURITY PROGRAM (JEDDAH DECLARATION)

2.1 Overview

2.1.1 In 2008, the world underwent through an unprecedented food crisis, with adverse effects on the poor and the vulnerable. Price for basic staples namely wheat, rice, and corn soared to new records highs. The global food reserves, according the FAO were at their lowest level in 25 years. Hunger and starvation were imminent. The ability of many poor countries to import food was extremely limited. Ironically, these countries were the very ones that were heavily import dependent, with some of them importing as much as 70% of their food requirement. The risks of increased hunger and malnutrition were rendering the achievement of the MDGs to be even harder. The increase in food prices was aggravated by the steep rises in oil prices, which had lately increased to more than \$127 per barrel. This pushed fertilizer and chemical prices up, as well as transportation.

- 2.1.2 In response to this crisis, Government and the international community at large adopted several initiatives aimed at addressing both short- and longer-term needs. Many multilateral organizations came up with initiatives to help countries engulfed in food crisis to mitigate the problem. Among these initiatives, the assistance package provided by the IsDB Group intended to cater for both urgent and medium to long term needs of the least developed members countries (LDMCs). The package amounts to US\$ 1.5 billion to be financed over a period of five years. A grant of US\$ 30 million per annum (p.a.) from the IsDB Waqf Fund to finance urgent needs of the LDMCs.
- 2.1.3 A loan of US\$ 70 million p.a. to finance agriculture related programs in the LDMCs. And finally, special terms and conditions (mark up 2,4% 20 years including 5 years of gestation) applied for 5% of the annual allocation under ordinary financing for the benefit of agriculture projects in LDMCs. This term and condition applied for US\$ 90 million in 1429H and reviewed yearly by the esteemed Board. In addition, ICD participated in financing with US\$ 40 million p.a. (US\$ 200 million) and ITFC with 50 million p.a. (US\$ 250 million). In the medium to long term, IsDB' assistance will aim at boosting agricultural productivity and improving rural and marketing infrastructure.

2.2 Program Objectives and Scope

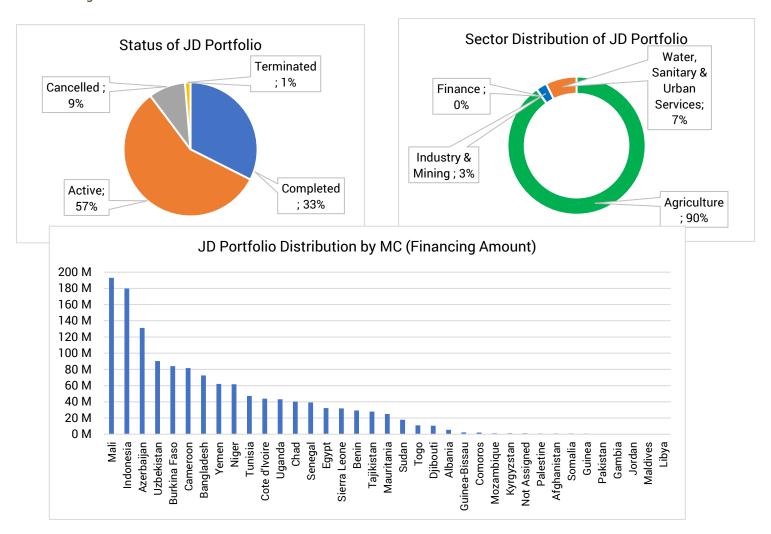
- 2.2.1 The program aimed at regenerating the agricultural sector in the IsDB member countries by supporting agriculture to become more productive and commercially oriented so as to increase the income level of the farmers and livestock raisers and promote economic growth. This was to be achieved through undertaking rural-based investments that had potentially large socioeconomic benefits. However, several issues needed to be tackled simultaneously: such us:
- Ensuring that member countries themselves allocated resources to agriculture in providing essential public services complemented with more assistance from donors in financing land development, irrigation, production technologies, marketing infrastructure and pro-poor investments;
- Realizing that horizontal (area) expansion of food crop production was limited. Therefore, any substantial and sustained increase in production had to be necessarily achieved through efficient use of available land area (increasing the level of productivity per unit area of land);
- Increasing domestic capacity to process agricultural and livestock products; and
- Promoting an integrated and sustainable use and management of natural resources such as land, soil, water and vegetation in order to conserve the environment.
- 2.2.2 The scope of the Jeddah declaration Program consisted of short-term and medium to Long-term actions, as detailed hereunder:
- Short-term measures: i. replenishment of stocks for food security; ii. supply of agricultural inputs; iii. supply of animal feed; and iv. provision of agricultural machinery.
- Medium to long-term measures: (i). Enhancing IsDB' agricultural projects portfolio in the public, private as well as Public-Private Partnerships (PPP); (ii). Building the capacity of agricultural research institutions; (iii). Extending of lines of financing; (iv). Conducting feasibility studies and diagnostic studies; (v). Conference to promote investment in Agriculture; (vi). Forging partnership with other MDBs and UN agencies; (vii). Improve access to financing of private sectors; (viii). Developing IsDB Agriculture sector Strategy; (ix). Formulating and implementing a multi-year integrated agricultural support program under the ISFD.

2.2.3 The size of the program was estimated in the range of US\$ 1.5 billion over five years. It is worth mentioning that the program will be put under the banner of ISFD and was supported IsDB' OCR resources, Waqf Fund resources, ICD and ITFC. The Bank, also, sought co-financing with its development partners as well as private sector to augment the flow of resources to the agricultural sector in the IsDB member countries

2.3 Program Portfolio Analysis

2.3.1 As of June 2021, IsDB Group approved 96 food security projects (153 operations) under the Jeddah Declaration Program for a total amount of US\$ 1.38 billion. These included 101 food security operations and 52 Technical Assistance Grants (TAs). Out of the 101 operations, 69 operations are still active, 22 have been completed, 8 are cancelled, and the remaining 2 have been terminated. Out of the 52 TA Grants 46 are completed, 3 are active, and 3 are cancelled. The operations cover the following main sub-sectors: (i) Agriculture: US\$ 1.24 billion (90%); (ii) Water, Sanitation& Urban Services: US\$ 99.71 million (7.26%); (iii) Industry and Mining: US\$ 34.81 million (2.5%); and, (iv) Finance: US\$ 0.41 million (0.03%). The following charts show Status of Portfolio of Jeddah Declaration Program. In terms of modes of finance, Istisna'a and Istisna'a Jeddah Declaration were the leading modes of finance accounting for 66% of the total approvals. The following graphs show distribution of IsDB Food Security Program portfolio.

Figure 1: IsDB Jeddah Declaration Distribution Portfolio



3. ISDB GROUP FOOD SECURITY PROGRAM (JEDDAH DECLARATION) PROJECTS IN BANGLADESH

3.1 As of June 2021, the IsDB approved 5 food security projects (7 operations) under the Jeddah Declaration Program for a total amount of US\$ 193 million in favour of Bangladesh. These included 5 food security operations and 2 Technical Assistance Grants (TAs). Out of the 5 projects, 4 projects including 2 TA Grants are completed, while 1 project is active. All the approved projects are in the agriculture sector. The total disbursement reached US\$ 76.07 million (93.5% of the total approved amount of US\$ 81.35 million).

S.	Project Name	Mode of	Approved	Disbursed	Status
No.		Finance	Amount	Amount	
			(US\$) million	(US\$) million	
1.	Agricultural Support for	Installment	14.00	11.45	Active
	Smallholders in South-Western	Sale &			
	Region of Bangladesh Project	Istisna'a			
2.	Enhancement of Quality Seeds	Istisna'a &	44.10	44.10	Completed
	Supply Project	Loan			
3.	Greater Rajshahi Division	Loan	20.28	17.55	Completed
	Integrated Rural Development	LDMC			
	Project				
4.	Production of Improved Seeds	Grant	0.97	0.97	Completed
	(Jed. Declaration)				
5.	Replenishment of Food Security	Grant	2.00	2.00	Completed
	Stocks-Phase I Jed Declaration				
	Grand Total		81.35	76.07	

4. RATIONALE AND OBJECTIVE OF THE ASSIGNMENT

- 4.1 Islamic Development Bank assesses the outcomes of its programs and projects to show evidence of sustainable impact, effectiveness and value for money, and to capture learnings and draw recommendations to improve future similar operations. These evaluations use a mixed-method approach of both quantitative and qualitative data collection and analysis. They seek to measure the relevance, effectiveness, efficiency and sustainability of the project.
- 4.2 In line with the above, the evaluation of the IsDB Group Food Security interventions in Bangladesh under the Jeddah Declaration aims to give an independent and comprehensive assessment of IsDB Food Security Portfolio in Bangladesh for accountability and learning purposes. The evaluation will assess the achievement of expected results taking into consideration the theory of change, the logical framework, and the implementation process of the Jeddah declaration program in Bangladesh. The evaluation will also assess contribution (the extent to which the project contributed to improve Food Security situation in Bangladesh), identify lessons learned and recommendations to be used for quality enhancement of the future IsDB Food Security programs and operations.
- 4.3 The evaluation exercise will follow the internationally accepted MDBs and OECD/DAC (Development Assistance Committee) evaluation criteria of: Relevance, Effectiveness, Efficiency, and Sustainability and standard food security program analysis against FS pillars. *The evaluation*

will cover all IsDB Group Jeddah Declaration completed and active projects/operations in Bangladesh.

4.4 The findings of this evaluation will contribute to the Program Evaluation of the IsDB Group Food Security Program (Jeddah Declaration) in all its member countries with JD program projects. It will be complemented the project completion reports as well as supervision reports prepared by IsDB.

5. METHODOLOGY AND MAIN TASKS

- 5.1 The objective of the consultant assignment is to collect the necessary data and information in order to prepare a comprehensive evaluation report on the JD Program in Bangladesh. The content of the report should be supported by statistics, documented references, and pictures from the assessed projects. The report should be supporting the conclusions with quantitative and qualitative data and information, along with illustrative charts, figures and statistics, with clear and up to date documented references. The assessment will be based on the IsDB's Guidelines for Preparing Project Performance Evaluation Report for Public Sector Operations and the related templates and rating matrix.
- 5.2 The methodology used in conducting the evaluation will use various sources of information, including review of project documents, interviews with key staff, field visit to projects' sites, discussion with relevant representatives of the line ministries, executing agency, and project management unit, project end-beneficiaries, and IsDB project teams. In summary the methodology adopted by this evaluation will include:
- A desk review of IsDB Projects documents: an analysis of existing data from the project implementation (Appraisal report, board resolutions, financing agreement, back-to-office reports, supervision & progress reports, completion report, Member Countries key reports and studies etc...);
- A field mission to Bangladesh for primary data collection: The collection of primary data will be
 a combination of qualitative methods (mainly) and some quantitative methods for information
 not collected from internal project implementation system and
- A gap analysis and comprehensive review of selected JD projects component and strategies referring to FS&N standard approaches and pillars.

6. DELIVERABLES OF THE CONSULTANT

- 6.1 The consultant will work from Bangladesh under the supervision of OED staff to conduct a comprehensive evaluation of the project. The deliverables of this consultancy shall be in English except for the questionnaire that could be in the working language of the recipient country.
- 6.2 The consultant will be responsible for producing the following deliverables:
 - (a) A revised approach paper detailing (i) the methodology of the evaluation, (ii) proposed schedule/work plan of the evaluation activities, (iii) retrofitted logical framework of the JD Portfolio in Bangladesh, and (iv) schedule for the meetings and the field visit and an evaluation questionnaire for data collection. The approach paper for the program evaluation prepared by OED will be shared with the consultant.

- **(b)** A four-page progress report reflecting the main takeaways from meetings conducted with different stakeholders and observations drawn from the project site visit and any challenges encountered during the evaluation at that point;
- (c) A Draft Evaluation Report (V0.1) is to be submitted to the OE Department (four weeks after completion of site visits) for review and comments. The OE will send its comments and feedback to the consultant within two (02) weeks after receiving the draft report. The consultant should submit an updated draft report (V0.2) based on the OED review and comments within seven (07) working days. OED will then share the updated draft report with the IsDB department(s) concerned for feedback and comments. The OED will send the comments it receives from the department(s) concerned within 15 working days of receiving the updated draft report (V0.2). (IsDB's Guidelines for Preparing Project Performance Evaluation Report and a report template will be provided. An outline of the report is annexed to this ToR);
- (d) A Final Report including a recommendation and follow-up matrix is to be handed over to the OE Department within two weeks after receiving comments on the draft report. The final report should be around 25 to 30 pages, excluding annexes;
- (e) Draft a one-page Knowledge-Series/ flyer reflecting the Evaluation findings and lessons (Template will be provided);
- **(f)** A comprehensive PowerPoint presentation on the evaluation report to facilitate dissemination of findings to different stakeholders.
- 6.3 The main deliverables of this assignment are expected to be delivered by the Consultant within the specified timeframe:
 - i. 15th September 30th September 2021: Finalize the Desk Review and the Approach Paper.
 - ii. 29th October 2021: A four-page progress report reflecting the main findings from the meetings and the projects site visit and the challenges encountered during the evaluation.
 - iii. 30th November 2021: The draft Evaluation Report
 - iv. **15th December 2021**: The Final Evaluation Report, Knowledge-Series/ flyer for dissemination and a recommendations and follow-up matrix; and a comprehensive PowerPoint presentation reflecting the content of the evaluation report.

7. DURATION OF AND PAYMENT FOR THE ASSIGNMENT

7.1 The Consultant is expected to commence the assignment tentatively by 15th September 2021 and the assignment should be completed by December 15th, 2021. The distribution of the working days during the period will be flexible. The consultant will be paid a lump sum amount of USD 25,000. This amount has been established based on the understanding that it includes all the Consultant's allowances and benefits, accommodation and transportation costs, as well as any tax obligations and any related cost items that may be imposed on the Consultant. The consultant will have the flexibility of working home-based.

Break down of payments:

- 30% upon submission and acceptance by OED of deliverable (a) of section 6.3.
- 40% upon submission and acceptance by OED of deliverables (b) and (c) of section 6.3.

• 30% upon submission and acceptance by OED of deliverables (d), (e) and (f) of section 6.3.

8. QUALIFICATION

8.1 The required Consultant Qualification includes: (i) Relevant Academic Background in agricultural economics, economics, rural development (at least master's degree), or related areas; (ii) At least ten years of experience on food security related projects/programs design and management or hands-on experience; (iii) Sound knowledge and proven experience of evaluation standards, methods and terminology; (iv) Excellent oral and written communication skills in English; (v) Computer skills in word processing, data analysis and presentations.

9. EXPRESSION OF INTEREST

- 9.1 OED invites eligible consultants to indicate their interest in providing the above-mentioned services. Interested consultants must provide the following:
 - i. Information on availability for the expected services;
 - ii. Curriculum Vitae, including relevant publications and assignments;
 - iii. Sample of similar works

9.2 Interested candidates are requested to submit their Expression of Interest, CVs, sample of similar works and other support documents through email to the following addresses ihussain@isdb.org, amabdullahi@isdb.org and akeita@isdb.org stating the subject as: "Program Evaluation of IsDB Food Security Program in Bangladesh" and surname of the candidate. The Expression of Interest should be submitted not later than July 31st, 2021. Please note that this Expression of Interest entails a non-binding commitment.

10. ABSENCE OF CONFLICT OF INTEREST

10.1 According to IsDB rules, the consultant must not have been involved in the design and/or implementation, supervision, and coordination of and/or have benefited from the program/project (or theme) under evaluation. The consultant will be requested to sign a declaration that the s/he has not worked in this program in any capacity.

ANNEX-1: REPORT OUTLINE

Acknowledgments

List of Acronyms & Abbreviations

Executive Summary

(The summary should not exceed three (3) pages in length).

Chapter - 1: Background

(This chapter should not exceed three (3) pages in length).

Chapter - 2: Criteria-Based Assessment

- 2.1 Relevance
- 2.2 Effectiveness
- 2.3 Efficiency
- 2.4 Sustainability
- 2.5 Overall Assessment
- 2.6 Other Assessment

(This chapter should not exceed eight (8) pages in length).

Chapter - 3: Performance of Stakeholders

- 3.1 Bank Performance
- 3.2 Performance of The Beneficiary of IsDB Financing
- 3.3 Performance of Other Stakeholders

(This chapter should not exceed six (6) pages in length).

Chapter - 4: Issues, Lessons and Recommendations

- 4.1 Issues
- 4.2 Lessons Learned
- 4.3 Follow-Up Actions and Recommendations

{This chapter should not exceed three (3) pages in length}

Annexes

Annex-1: Photographs of Project Facilities

Annex-2: Retrofitted Log-Frame

Annex-3: Planned and Actual Project Outputs

Annex-4a: Main Assumptions for Re-Estimation of Project's Economic Internal Rate of Return (EIRR) At Post-Evaluation

Annex-4b: Re-Estimation of Project's Economic Internal Rate of Return (EIRR) At Post-Evaluation

Annex-5a: Main Assumptions for Re-Estimation of Project's Financial Internal Rate of Return (FIRR) at Post-Evaluation

Annex-5b: Re-Estimation of Project's Financial Internal Rate of Return (FIRR) At Post-Evaluation